

National Institute for Public Health and the Environment Ministry of Health, Welfare and Sport

Inventory of databases containing worker exposure data on non-threshold carcinogens in Europe

RIVM Letter report 2014-0083 W. ter Burg



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Colophon

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This investigation has been performed by order and for the account of the Ministry of Social Affairs and Employment, within the framework of SZW helpdesk

This is a publication of:

National Institute for Public Health and the Environment P.O. Box 1 | 3720 BA Bilthoven The Netherlands

www.rivm.nl/en

Publiekssamenvatting

Inventarisatie van databases met informatie over blootstelling van werknemers aan kankerverwekkende stoffen in Europa

Het ministerie van SZW wil inzicht krijgen in welke mate werknemers in Europa blootstaan aan kankerverwekkende stoffen. Om de meest voorkomende kankerverwekkende stoffen te kunnen identificeren, heeft het RIVM geïnventariseerd welke databases en andere bronnen informatie daarover bevatten. Op basis hiervan wordt een lijst van stoffen opgesteld die Europees als eerste aangepakt zouden moeten worden om de veiligheid van werknemers te vergroten.

Het gaat om kankerverwekkende stoffen of processen zonder drempelwaarde. Dit zijn stoffen die altijd een risico met zich meebrengen als mensen eraan blootgesteld worden. Europese wetgeving schrijft voor om dergelijke stoffen waar mogelijk te vervangen. Indien dit niet kan, dient de werkgever de mogelijke blootstellingen en risico's zo laag mogelijk te houden. Op dit moment, verschilt de aanpak van kankerverwekkende stoffen per lidstaat.

De identificatie van twaalf databases en andere bronnen is tot stand gekomen op basis van input die experts uit elf EU-lidstaten hebben aangereikt. Op basis van de inventarisatie blijkt dat de REACH-IT/IUCLID-database, in combinatie met de nationale registers en databases, zoals de MEGA-database, SUMERsurvey en de SIREP-database, het meest geschikt zijn om de meest voorkomende kankerverwekkende stoffen te identificeren. Deze databases bevatten namelijk de benodigde informatie over de hoogte van de blootstelling en het aantal werknemers dat aan deze stoffen blootstaat. Ook wordt aanbevolen om de doorontwikkelingen van de, op dit moment gedateerde, CAREX-database te volgen. Deze database bevat de benodigde informatie over het aantal werknemers dat blootstaat aan kankerverwekkende stoffen voor een groot aantal EU-lidstaten.

Trefwoorden: carcinogenen, databases, werkersblootstelling, werkplek

Abstract

Inventory of databases containing worker exposure data on nonthreshold carcinogens in Europe

The Ministry of Social Affairs and Employment requested the RIVM to provide an insight in occupational exposure to carcinogens at the workplace across Europe. To identify the most occurring carcinogens, an inventory was made of databases and other sources containing information on occupational exposure to carcinogens. Based on this inventory, a list of most occurring carcinogens will be made. Those substances will be dealt with first on a European level to increase the safety of workers.

The report focuses specifically on non-threshold carcinogens. Non-threshold carcinogens are without a safe level of use. European worker legislation prescribes that those substances should be replaced wherever possible. If this is not possible, employers must ensure that exposure is as low as reasonable achievable. At this moment, the approach to deal with carcinogens differs amongst Member States.

Twelve databases, lists and other sources containing worker exposure data on non-threshold carcinogens were identified, based on the consultation of nominated experts from eleven European Union Member States. The databases and other sources were evaluated to determine which databases and other sources would be most suitable to identify non-threshold carcinogens workers are mostly exposed to in Europe. The REACH-IT/IUCLID database in combination with country registries and databases, such as the MEGA database, SUMER survey and SIREP database, are most suited because they contain the required information on the number of workers exposed and the level of exposure to carcinogens. Further, it is recommended to follow-up on recent activities by which the CAREX database will be updated. The CAREX database contains information on worker exposure to carcinogens from several EU Member States.

Key words: carcinogens, databases, occupational exposure, workplace

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Summary

The chemical legislation related to worker safety aims, among others, to reduce the use of and exposure to carcinogenic substances. Across Europe, Member States have different ways to deal with carcinogenic substances. This report is a first step in the identification of those substances that are considered most prudent to deal with first from an exposure perspective. The ultimate aim is to derive a shortlist of carcinogenic substances that previously have been identified, based on their exposure potential to the worker across Europe, which is the second phase of the project. The first phase is limited to setting up the methodology to obtain the shortlist. The aim of this report is to identify and describe the systems Member States have in place, to track the use of and exposure to those substances in their country and to identify substance databases that contain exposure-related information on carcinogens at the workplace. Based on the results, a proposal is made for an approach to generate the desired shortlist including suggestions for which underlying database(s) to use.

Nominated experts from several Member States were consulted by questionnaire. Simultaneously, a literature search was conducted to find suitable sources on worker exposure to carcinogens. Based on the input of the nominated experts, an overview of tracking systems in their countries is provided. In addition, an overview of databases and other sources is presented along with an evaluation of their usefulness.

Information from 11 countries in the EU showed that many countries where companies are obliged to provide information, keep registries of the use of carcinogenic substances at the workplace. The information in those registries is not publicly available, but annual reports on carcinogenic substances used are published in some countries. The questionnaire and literature search resulted in 12 databases or sources that are of interest. The REACH-IT/IUCLID database, CAREX, and Trade Union list are at EU level. The first two are concluded to be useful to obtain information on carcinogens at the workplace. Other databases are mostly at national level and are considered most useful as supportive evidence of use of substances at the workplace. Since the information in CAREX is at this moment outdated, it is recommended to use the REACH-IT/IUCLID databases, such as the MEGA database, SUMER survey and SIREP database.

1 Introduction

1.1 Background of the project

The chemical legislation related to worker safety aims at reducing the use and exposure to carcinogenic substances, according to the Chemicals Agents Directive (CAD, 98/24/EC) and the Carcinogens and Mutagens Directive (CMD, 2004/37/EC). Across Europe, adhering to those Directives, there are different ways to deal with occupational use of and exposure to carcinogenic substances. Current discussions at Member State and EU Commission level concern the identification of those carcinogenic substances with the highest potential exposure at workplaces in Europe. This report focuses therefore on identification of information sources to identify those substances that should be considered first from a use and exposure perspective.

In this project, the focus lies specifically on non-threshold carcinogens. Substances with a threshold effect can be dealt with by applying limit values below which one would not expect adverse health effects, whereas for nonthreshold substances no safe levels can be established. An adequate control of occupational exposure to those substances with the highest potential exposure could contribute to a significantly improvement of worker's health. Therefore, a shortlist of the non-threshold carcinogens with the highest potential exposure is needed. Agreements on how the exposure to non-threshold carcinogens at the workplace can be controlled are important. One can think of means to derive exposure levels associated with negligible risks and strategies to reduce exposures to non-threshold carcinogens. Currently, at EU Member State level there is no widely agreed way how to set these exposure levels (Pronk, 2014).

Though the terms 'non-threshold carcinogen' and 'substance' are used in this report, carcinogenic processes and formation products are not excluded from the scope of this project. A distinction between single substances and complex mixtures or processes is made specific where appropriate.

Aim of the project

The aim of this project is to identify tools to prioritize non-threshold carcinogens with use and exposure as one of the main criteria, in order to derive a shortlist of non-threshold carcinogenic substances that should be given first priority. The present report does not present a shortlist. It only focuses on the identification of the possible sources and tools. This is achieved by identifying the systems Member States keep in place, to track the use of and exposure to carcinogenic substances in their country, and to identify substance databases that contain exposure related information of carcinogens at the workplace. As precondition, the information must be accessible at the level superseding that of individual substances, to be able to prioritize substances. A proposal is made for an approach to prioritize non-threshold carcinogenic substances.

1.2 Method

The Dutch Ministry of Social Affairs and Employment (MinSZW) provided a list with contact information of experts of several Member States. The nominated experts were contacted after which a questionnaire was sent to them (see Appendix). Briefly, the questionnaire asked about information on tracking systems and databases in their country or if they were aware of other systems abroad. Simultaneously, a literature search was conducted to find other suitable sources on worker exposure to carcinogens (such as surveys or lists). Based on the input of the nominated experts, an overview of systems is presented in chapter 2. In chapter 3, a description of a number of databases and additional sources is given along with an evaluation of their usefulness for the purpose of prioritization of non-threshold carcinogens. The databases where selected based on the availability of worker exposure data for a large number of substances. Considering the overviews described in chapters 2 and 3, a proposal for a prioritization approach is made. A draft report was sent to all nominated experts for consultation, after which the report was finalized.

2 Registration of carcinogens at the workplace in Europe

The way of registering the use of (carcinogenic) substances at the workplace in several EU Member States is described in this section. A short summary of each registration system is given based on the input from the respondents. The description focuses on the procedure, the infrastructure of the systems used and the type of information that is contained in the system. The systems are described by country in alphabetical order. Next to the tracking systems, some respondents noted that certain institutes or organizations in their country track the use of and exposure to carcinogens in specific databases. These are identified here and will be described in more detail in chapter 3.

2.1 Belgium

Belgium operates a system where "external services for prevention and protection at work" (ESPPs) register the chemical exposure (not limited to (nonthreshold) carcinogenic substances) at the workplace and send an annual report to the Federal Public Service Employment, Labour and Social Dialogue as required by law. A Belgian employer can apply to an ESPP if the employer's "internal service for prevention and protection at work" cannot fulfil all the legally required tasks (which is most often the case). The ESPPs are collecting the data at the level of the individual company, but in the annual reports, the exposure data of all their clients are grouped. Specific information from annual reports can be requested.

The type of information contained in the registry is: name of the substance/substance category, the number of exposed workers, the number of the exposed workers that have undergone a medical surveillance and the distribution of the results of the medical surveillance. Specific exposure estimates are not stored in the registry.

In chapter 3, the ESPPs Register (together with that from the Nordic countries, Slovakia, and Poland) is described in more detail.

2.2 Denmark

Carcinogenic substances are registered in the Danish Product Register. Carcinogenic substances are identified from the list that is added to the Danish authoritative regulation/proclamation (appendix 1 and 2 to the referred list), from the Danish OEL list (K notification¹) and from the EU CLP regulations. Denmark does not distinguish between threshold and non-threshold carcinogens (e.g. TCDD is on the regulation list).

Carcinogenic substances and products containing carcinogenic substances above a fixed concentration limit can only be used if the substances are irreplaceable by non-carcinogenic substances. If proven irreplaceable, the Working Environmental Authority may need to give an authorization, which is substance specific. Use of carcinogenic substances automatically requires a number of risk management actions in relation to its use. The identity of the company, the

¹ Notification in case a substance is carcinogenic.

description of the processes and the amount to be used need to be registered on a yearly basis in the Danish Product Register. This is a register shared between the Working Environmental Authority and the Danish EPA and which contains data on the amount used by each company and for what purpose. Danish Product Register website:

http://engelsk.arbejdstilsynet.dk/en/Produktregistret/Om-Produktregistret.aspx

The data are primarily used by the Danish EPA and the Working Environment Authority, but sometimes others, e.g. consulting companies or researchers ask for some specific data. There is a very strict confidentiality regime regarding the use of the data. Substance specific information can be given only if the substance is part of more than three specific products and produced/used by more than three companies. Every second year the companies are asked to update the amounts imported or produced of the registered products. Based on this information, the Working Environment Authority produces a report of the use of chemicals in Denmark (in Danish).

The Danish Product Register contains only data for products that are used professionally in Denmark in amounts above 100 kg per year. Cosmetics and medical products are not part of the database. The Register contains information on 38,000 products and 145,000 substances. The exact composition of the product is provided up to 100%, thus including non-classified substances as well. The information includes name, composition, CLP regulation (of substance and product), use, work processes (including cleaning and restricted access to the work area), and the amount imported or produced per year. A specific addition for carcinogens to the standard information under the CMD Directive, are the considerations about replacement and an indication of the potential carcinogenic risk, amongst others. The Product Register itself does not contain exposure data, but the companies state the technical function of the product and the trade line in which it is used.

In the **Spin2000** database estimations have been made on the exposure of the different substances. Data from the product registers in Denmark, Norway and Sweden are available via <u>www.spin2000.net</u>. At this website, it is possible to make reports of the use of specific substances.

In chapter 3, the Danish Product Register (together with those from the other Nordic countries, Belgium, Slovakia, Poland) and the Spin2000 database are described in more detail.

2.3 Finland

The Finnish system of keeping track of carcinogenic substances is very similar to the systems in the other Nordic countries. It is the employer's duty to identify those workers who are exposed at work to listed carcinogens and to register them to the Finnish ASA-database (employee register). The employer fills out the form in which he/she provides names (and identity numbers) of the workers, their occupation and the substance(s) they are exposed to, conform the CMD Directive. Information on use volumes and exposure measurements can be given as well. List of carcinogens mentioned in ASA-legislation (which are subject for registration) includes currently 169 substances and 5 working processes. It is currently not exactly up-to-date (or harmonized with e.g. harmonized classification and labelling), and some known carcinogens (like quartz) are not included. Numbers of exposed workers per substance are published in an annual report, for example, report for the year 2011 can be found at: <u>http://www.ttl.fi/fi/verkkokirjat/asa/Documents/ASA%202011.pdf</u>

The Finnish Institute of Occupational Health (FIOH) offers industrial hygienic services and biomonitoring services to workplaces. Measurements performed by FIOH are stored in their database and it is possible to use this information when assessing the occupational exposure to these substances in Finland at a general level. The data is not freely available, but publications of some summaries of these exposure data (exposure levels in different sectors or branches) are freely available. The FIOH published reports in a database CAREX (CARcinogen EXposure) containing exposure information on carcinogens at the workplace in the 1990s. CAREX is an international information system on occupational exposure to known and suspected carcinogens. The CAREX database, constructed with support from the Europe Against Cancer program of the European Union (EU), provides selected exposure data and documented estimates of the number of exposed workers by country, carcinogen, and industry. CAREX includes 139 substances and processes evaluated by the International Agency for Research on Cancer (all agents in Groups 1 and 2A, and selected agents in Group 2B), displayed across the 55 industrial classes of the United Nations system (ISIC Revision 2).

In Chapter 3, the Finnish Registry ASA (together with those from the other Nordic countries, Belgium, Slovakia, Poland) and the CAREX database are described in more detail.

2.4 Germany

In Germany there are several substance databases, which results from the fact that Germany has a system of Federal States and Federal agencies, the German Social Accident Insurance (DGUV), the Berufsgenossenschaften (BG), and institutes from the DGUV.

Some databases are at a national level, such as the GSBL (level of Federal States and Federal Agencies, maintained by UBA) that contains information on chemical properties, toxicity and on the typical use of a substance. BAuA keeps records of the 'Technische Regel für Gefahrstoffe', TRGS, which describes how one should deal with dangerous substances including measurements of exposure. BAuA also maintains an exposure database, i.e. Expo-datenbank, that contains data on exposure measurements conducted at the workplace under the auspices of BAuA. At a higher organizational level, the Expo-Datenbank data are stored in the ALMA database, where other Federal States and agencies add their measurement data. Note that the database is not limited to chemical substances. Most data in the GSBL and TRGS are publically available, but the exposure information (in the form of reports) in the BAuA Expo-Datenbank and ALMA appear to be available to the Federal States and Agencies only.

The German system, in which occupational accidents and diseases are covered by insurances of companies (DGUV), have stimulated BG and institutes of the DGUV to doing research on occupational safety of chemical substances. This resulted in the development of databases such as GESTIS, a substance database on hazard and safe use, and MEGA, a substance database in which exposure measurements are stored for a relatively large number of substances. The GESTIS database is open to the public, whereas the MEGA database is not. There are a number of publications and annual reports describing the results obtained by the MEGA-project. In chapter 3, the BAuA Expo-Datenbank/ALMA and the MEGA database are described in more detail as they contain relevant exposure information.

At this moment in Germany, a parallel initiative is initiated, where the obligation of the employer to inform employees about their exposure on leaving the company can be fulfilled by giving the data to an exposure register (ZED – Zentrale Expositionsdatenbank). This registry is still in development and will not be further described.

2.5 Norway

In Norway, the CMR (carcinogenic, mutagenic and toxic to reproduction) substances are entered into a dedicated substance database/substance index at the level of institute or company. In a separate register, information about workers is stored, who according to a risk assessment could potentially be exposed to carcinogenic or mutagenic substances. If the employer ceases that work, this register shall be transferred to the Labour Inspection. For most institutes and companies, the data are entered into a database, but paper based substance indexes are also still in use. The Norwegian National Institute of Occupational Health is currently changing from the paper based substance index to an electronic database (CHESS). The safety datasheets (SDS) will also be archived electronically in the future. The availability of the data in the registers mentioned above, shall be restricted to safety and health personnel and other people with the special task to protect the safety and health at work and the Labour Inspection.

The register shall contain the name, date of birth, occupation and companyworkplace and information on the hazardous chemical substances the worker is exposed to, type of exposure, exposure concentration, and duration of exposure. No distinction is made between non-threshold and threshold carcinogens.

As in Denmark, Finland and Sweden, Norway has a national product registry. The Product Registry is the government's register of hazardous chemicals in Norway and is operated by the Environment Directorate. As mentioned in section 2.2, Norwegian data is included in the Spin2000 database.

In Chapter 3, the Norwegian Registry CHESS (together with those from the other Nordic countries, Belgium, Slovakia, Poland) is described in more detail.

2.6 Poland

Under the Polish law, the employer is required to keep a register of work and activities through which the worker comes into contact with carcinogenic substances, and a register of workers occupationally exposed to these agents. The Polish regulation on substances, their mixtures, agents or processes that are carcinogenic in the working environment requires the following registries:

- the central register of data on exposure to chemicals, their mixtures, agents or processes with carcinogenic action;
- a register of work with chemical substances, their mixtures, factors or technological processes with carcinogenic action;
- a register of the employees in these works;
- a register of chemical substances, their mixtures, factors or technological processes with carcinogenic action occurring in the units of the Ministry of Defence and the organizational office providing support to

the Minister of Internal Affairs and Administration, and organizational units subordinate to the minister responsible for internal affairs.

The central register of carcinogenic agents contains information received from all over the country on the basis of data from employers. Data are reported to the Sanitary Inspection once a year, and then data are transferred to the Central Register maintained (from 1999) by Nofer Institute of Occupational Medicine (NIOM) in Łódź. In Poland there are two registries of chemical substances. The Chief Sanitary Inspector of the Ministry of the Interior keeps the register of chemical substances, their mixtures, factors or technological processes with carcinogenic or mutagenic action occurring in the organizational units subordinate to the Minister responsible for internal affairs or those Ministries under his supervision, and the organizational office supporting the Minister. The Military Institute of Hygiene and Epidemiology in Warsaw keep the register of chemical substances, their mixtures, factors or technological processes with carcinogenic or mutagenic action occurring in the units subordinated to the Military Institute of Hygiene and Epidemiology in Warsaw keep the register of chemical substances, their mixtures, factors or technological processes with carcinogenic or mutagenic action occurring in the units subordinated to the Minister of National Defence.

Additionally, information on working conditions in Poland is collected and published by the Central Statistical Office. This annual publication contains data regarding employment in hazardous conditions related to harmful and hazardous to health factors, elimination or limitation these hazards, occupational risk assessment, benefits for work in harmful and burdensome conditions and benefits for accidents at work and occupational diseases.

Data from registers are available to: physicians exercising workers preventive health care, and representatives of supervisors of the execution of tasks in the field of the workers' occupational safety and health, physicians authorized to rule on occupational diseases; workers - in terms of information that concern them personally, and representatives of employees - in terms of anonymous collective information.

The register is a source of qualitative and quantitative information on exposurespecific work, such as:

- the type of agent (with CAS or EC number),
- the list of workplaces where exposure occurs,
- route of exposure,
- duration of exposure (mean exposure time during the work shift and the number of days of exposure at the workplace),
- the concentration or intensity of the factors measured in the workplace,
- the quantity of the chemical used during the year,
- the number of workers exposed (the number of men and women generally and women aged to 45 years),
- the types of measures taken to reduce the level of exposure.

In Chapter 3, the Polish Registry (together with those from the Nordic countries, Belgium, and Slovakia) is described in more detail.

2.7 Slovakia

In Slovakia, the use of chemicals at the workplace is registered at multiple levels, i.e. at company level, at regional level and at national level. Exposure to

carcinogens at the workplace is indicated as a risk level of the 3rd and 4th category for which approval for use must be obtained from the regional hygienist (RH). The regional authority for public health (RAPH) issues the approval of Operating Rules on request of the employer. The employer is obliged to document the risk assessment for exposure to substances indicated with risk levels of the 3rd and 4th category. Expressed warranty from the employer is needed to comply with limits, using operational and administrative measures if technical improvement is not possible. The registry on exposure to carcinogens is kept regionally – by company, number of exposed workers, profession, gender, by noxious agent (register in RAPHs). Subsequently, the regional registry is transferred to the central registry kept by the Public Health authority of the Slovak Republic. The aggregated data are available from the Public Health Authority of the Slovak Republic. Data are restricted for use by persons with competence in the area of security and health protection of workers.

In Chapter 3, the Slovakian Registry (together with those from the Nordic countries, Belgium, and Poland) is described in more detail.

2.8 Spain

Spain does not keep a tracking system for the use of carcinogenic substance at the workplace at a national level, but at company level tracking systems are in place though not harmonized nor required to report to a central actor.

At company level, as stated in the Royal Decree 665 (CM Directive transposed to national legislation), the employer must carry out a risk assessment. When a risk of exposure to carcinogens has been identified, the employer must compile a list of those workers, including details about exposure and the risk assessment. Also, health surveillance must be carried out and this information must be kept for at least 40 years. This list of workers must be available if requested by the competent authorities.

2.9 Sweden

The Swedish Work Environment Authority does not have a special register for the use of carcinogens at workplaces in the country. Sweden has a register of permits for working with certain carcinogens that are listed in the ordinance. This register does not contain exposure information:

http://www.av.se/dokument/inenglish/legislations/eng1119.pdf

Mandatory periodic measurements by law for the following chemical substances considered to be carcinogenic have to be performed:

- 1. Quartz.
- 2. Ethylene oxide.
- 3. Cadmium and inorganic cadmium compounds.

The mandatory measurement reports are sent to the Swedish Work Environment Authority and transferred to their database. This database with exposure measurements additionally contains different kinds of chemical substances, providing knowledge about the workers exposure for dangerous substances including carcinogens at the companies where the measurements were performed. The measurements are performed both by the Swedish authority and by the companies themselves.

In the Swedish regulations, the employers are required to keep records of employees who have been exposed to potential risks of ill-health while working with carcinogenic chemical products. This is in accordance with the demands in CMD Directive 2004/37/EC. The company registers the data in the form of a measuring report, including exposure assessments of the workers by personal name of the workers. The data can be made available to third parties, but the reports must be cleared of personal data before it is released, which has to be done manually.

The Swedish Chemicals Agency has a products register. The companies must notify their amount, use and handling of chemicals to this register. It does not contain information about exposure.

In Chapter 3, the Swedish Product Register (together with those from the other Nordic countries, Belgium, Poland, and Slovakia) is described in more detail.

2.10 The Netherlands

The Netherlands does not keep a tracking system at country level, but at company level tracking systems are in place though not harmonized nor required to report to a central actor.

At company level, additional information to the Risk Inventory and Evaluation (RI&E) on the use of carcinogens must be registered in their own system. The information concerns the necessity of the use of the substance, why there are no replacements, amounts used per year, number of processes per year, type of processes, number of employees involved, protective measures in place, and the level of exposures of exposed employees.

2.11 United Kingdom

The UK regulatory authority does not keep a tracking system for the use of carcinogenic substance at the workplace.

Under UK Health and Safety legislation the employer (the company) has a legal duty to prevent exposure to carcinogens by substituting them with other materials, or where this is not possible exposure controlled to as low a level as is reasonable practicable. This process involves undertaking a risk assessment and this will require the employer (company) to keep suitable and sufficient records of the substances used and the control measures involved.

The UK Health and Safety regulator has established a National Exposure Database (NEDB), which enables the storage and selective retrieval of occupational hygiene data, however this database does have some limitations, which are discussed in chapter 3 and is not a tracking tool for carcinogens. 3

Overview of databases, surveys and lists on carcinogens at the workplace

The reactions to the questionnaire and literature resulted in a number of databases that were eligible for further evaluation. Unfortunately, most databases are not publicly accessible and thus the information provided here is mostly based on publications and websites. In some cases, further information was requested from the contact persons.

The databases are described in a tabular form to provide a comparable overview. The Trade Union List, TNO-list, SUMER survey, COLCHIC database and SIREP database are added to the under Chapter 2 mentioned databases. The nominated experts mentioned some of the additional sources whereas e.g. the TNO-list and Trade Union list and additional publications on certain databases have been identified in the literature search. The databases considered in the tables below are in random order: REACH-IT/IUCLID, CAREX, MEGA, spin2000, BAuA-Expo-Datenbank/ALMA, country product registers, Trade Union list, TNOlist, SUMER survey, COLCHIC, NEDB and SIREP.

Several other sources have been mentioned by the nominated experts, but are not considered as these sources did not contain exposure information on carcinogens at all or on a aggregated level, contained too few substances, are substance specific, or data are inaccessible to third parties in any way. Databases left out for further consideration for the reasons mentioned above, are GESTIS, RISCTOX, ART, GSBL, the Czechoslovakian REGEX and the Romanian CANCERIGENI registries.

3.1 REACH-IT/IUCLID

Table 1: Chemical database properties – REACH-IT and IUCLID

Name database	REACH-IT and IUCLID
Owner of database/	European Chemicals Agency
Contact person	
Geographical	EU countries
representation	
Purpose of database	Registry of industrial chemical substances and
	mixtures manufactured and/or imported > 1tpa
Accessibility /	Accessible only to competent authorities of Member
confidentiality	States. Different levels of accessibility. Largely
	contains confidential information.
Data extraction	Yes, under legal restrictions for use. Extraction is
possibilities / searchable	possible to excel-file for further data manipulation.
Selection criteria	Industrial substances, mixtures, reaction products
	produced and/or imported over 1 tpa, subject to
	REACH legislation. Detailed exposure information
	requested when > 10 tpa production and/or import.
Up to date	Data are updated by industry when there is new
	information or when there are new uses. Information
	is supposed to be up to date.
Quality of data	Data from industries. Quality of data is variable.
Substance	

information	
Hazard information - Non-threshold carcinogens	Non-threshold carcinogens are included. Database is searchable on e.g. the classification. Hazard information on carcinogenicity may not be present for all substances as data demands are tonnage dependent.
Exposure information	
 worker exposure relevant 	Yes, industrial and professional use are included if applicable.
- type of indicators for exposure	Tonnage levels produced/imported per year in EU Use indicators – industrial or professional, and by sector Process categories (PROCs) In CSR/ES also concentrations used and exposure estimations, but not automatically searchable
 population size exposed 	Not a requirement
 exposure ranking possibility 	Possible, based on indicators
Overall / additional remarks	
	Database is very useful as it contains many substances and contains query possibilities to extract data.
	Recent developments under the CSR/ES roadmap 2020 have resulted in a SVHC master list (mainly hazard) and shortlist (prioritized based on non-hazard information). The query can be tailor-made to search only for carcinogens with specific classifications (GHS or DSD classifications) and exposure indicators. Note that the current shortlist uses low exposure profiles as a method for ranking as well, excluding substances that do not have certain PROCs. Actual exposure levels and the number of workers involved can be reported but are not searchable.
	REACH-IT/IUCLID has important limitations as it only contains information on registered single substances and mixtures, but does not include those substances or mixtures that are formed during processing or use (by-products, combustion products etc.).

3.2 CAREX

Table 2: CAREX database

Name database	CAREX
Owner of database	Finnish Institute for Occupational Health (FIOH) –
Contact person	Simo Virtanen
	http://www.ttl.fi/en/chemical_safety/carex/countries
	<u>/pages/default.aspx</u>

	http://www.ttl.fi/en/chemical_safety/carex/Documen
	ts/1 description and summary of results.pdf
	and summary of results.put
	Kauppinen et al. 1998.
Geographical	EU, most data from Finland. Finland and US as
representation	reference countries (used to derive default values).
Purpose of database	CAREX is short for Car cinogen ex posure at the
	workplace. It is developed to create an overview of
	the exposure of carcinogens at the workplace across
	Europe, funded by the EU program "Europe against
	cancer".
Accessibility /	The CAREX database, in MS Access, itself does not
confidentiality	seem to be accessible, however, the data it contains
	are accessible via the website from FIOH. The
	provided data do not seem complete. The report on
	CAREX seems to contain more information.
Data extraction	By country, by agent, by industry and agent, and
possibilities / searchable	combinations thereof (not by occupation).
Selection criteria	Carcinogenic substances classified according to IARC
	agents in Groups 1 and 2A (all), and selected agents
	in Group 2B to a total of 139 substances in the period 1990-1993. CAREX contains estimates of the
	numbers of workers occupationally exposed to carcinogens by industry in 15 previous countries of
	the European Union (exposure data from 1990-93)
	and four of the ten countries that joined the EU in
	2004 (exposure data from 1997). CAREX contains
	also information on industrial distribution of the
	employed, definitions of carcinogenic exposure,
	descriptions of the estimation procedures and
	bibliographic references.
Up to date	Data originate from 1990-1993 and from 1997,
	although it is unclear whether the CAREX database is
	still updated to date.
Quality of data	First phase: Estimates were generated automatically
	by the CAREX system on the basis of national
	workforce data and exposure prevalence estimates
	from two reference countries (the United States and
	Finland) which had the most comprehensive data
	available on carcinogen exposures. The most valid
	value of prevalence (usually the mean of the US and
	Finnish values) was used as the default value.
	Second Phase: A network of national experts
	assesses during summer 1997 these estimates in view of their similarity/dissimilarity to the perceived
	exposure patterns in their own countries. The CAREX
	system permits these experts to select appropriate
	'first-phase' estimates or to generate and document
	modifications of these estimates.
	Quality of the data from registries and experts is
	considered high, though perhaps not complete.
Substance information	
Hazard information	Only the fact that they are classified by IARC as 1,
	· · · · · · · · · · · · · · · · · · ·

- Non-threshold carcinogens Exposure information	2A or 2B. This includes non-threshold carcinogens.
- worker exposure relevant	Yes, limited to worker exposure
- type of indicators for exposure	The number of subjects working with those carcinogens.
- population size exposed	Yes, is the main exposure indicator.
- exposure ranking possibility	Ranking is possible at the level of substance and industry, but not at the level of the individual workplaces or at the level of concentrations. The ranking can be country specific or for the EU.
Overall / additional remarks	
	The CAREX database is useful for this project. It provides an overview of the most occurring carcinogens at workplaces across Europe per country or for the EU and thereby covers the aim of this project. However, the data has not been updated since it was created.
	Ranking of substances is easily done and useful for creating shortlists.
	According to the Finnish expert, the CAREX database will be succeeded by a newer version (supervised by DG Employment), which should be a revised, enlarged version of the present CAREX database, however no further information is currently available.
	Also note that there is a Canadian version of CAREX: <u>http://www.irsst.qc.ca/media/documents/PubIRSST/</u> <u>R-830.pdf</u> Labrèche et al. 2014.

3.3 MEGA database

Table 3: MEGA database

Name database	MEGA - Messdaten zur Exposition gegenüber Gefahrstoffen am Arbeitsplatz
Owner of database	Institute for Occupational Safety and Health – IFA
Contact person	S. Gabriel.
Geographical	Germany
representation	
Purpose of database	The data are gathered within the framework of the
	Measurement system for exposure assessment of the
	German Social Accident Insurance Institutions, the
	so-called MGU. The MEGA data pool is available to the
	participating institutions for statutory accident

Accessibility / confidentiality	 insurance and prevention to solve problems of various nature: prevention, epidemiological issues, retrospective considerations in connection with suspected substance-related occupational diseases, determination of pollutant exposure reflecting the state of the art at specific workplaces. Directly accessible to participating institutions. Publications are available on the website for specific substances or branches (free access or through journals). To third parties the database is not accessible.
Data extraction possibilities / searchable Selection criteria	The database is not accessible to third parties. Requests have to be made for data extraction, which is limited to participating institutions. MEGA is a compilation of data gathered through atmospheric measurements and material analyses. These data provide information on the industrial workplace, the working and manufacturing methods,
	the substances used, the protective measures, the exposure situation, the conditions of sampling and chemical analysis.
	Number of analysed substances: 840 hazardous chemicals 540 biological working agents Number of companies: 61 000 730 sectors 4,620 industrial workplaces 30,330 combinations of sectors and workplaces
Up to date	The database is continuously updated. Data since 1962 if available, since 1972 continuously.
Quality of data	Quality of the data is high
Substance information	
Hazard information - Non-threshold carcinogens	Database contains all kinds of substances, unknown what specific data on hazard is included.
Exposure information	
- worker exposure relevant	Yes, only worker related exposure measurements are included in the database. Unclear how the data are stored.
- type of indicators for exposure	Actual exposure measurements at the workplace are in the database. Unknown how the data can be searched for exposure indicators.
 population size exposed 	Is available per measurement report.
- exposure ranking possibility	The database seems to be substance-branch oriented. Unknown if data can be gathered at a higher abstraction level to apply a ranking method.
Overall / additional remarks	

s m re n le A th d	he database can be very valuable to derive specific ubstance and branch information if data can be nade available, which at this moment is very estricted to third parties. Its use for priority setting night be limited if data cannot be aggregated at evels exceeding the substance-branch combinations. It this moment, it is unclear what the possibilities of ne database for this project are. The quality of the ata is considered high. Optional to use the MEGA atabase as a control for output of other databases.
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3.4 Spin2000

Table 4: Spin2000 database

Name database	Spin2000
Owner of database	Nordic countries, Nordic Council of Ministers,
Contact person	Chemical group
	Reference: Nordic Product Register Group. 2007
Geographical representation	Nordic countries
Purpose of database	SPIN is a database on the use of substances in products in the Nordic Countries. The database is based on data from the Product Registries of Norway, Sweden, Denmark and Finland. The database is financed by the Nordic Council of Ministers, Chemical group.
Accessibility / confidentiality	The database is freely accessible as a web-tool or downloadable as software. Company information is not provided.
Data extraction	The database is searchable by substance. It will
possibilities / searchable	provide the user with information in what type of
	products the substance is used, total tonnage of the
	substance. Products are given by UC62 code.
Selection criteria	Products are eligible for registration based on classification and labeling (containing dangerous substances). From the Danish expert we know that the register only contains professional use of products that are used in Denmark.
Up to date	Dependent on country, the register is updated every
	one or two years. Out of date data are not always removed.
Quality of data	Quality is medium to high as the product registers may contain products, which are no longer placed on the market.
Substance information	
Hazard information - Non-threshold carcinogens	Toxicological information is limited to classifications of the substances.
Exposure information	
- worker exposure	Uncertain. Danish product register concerns products
relevant	for professional use, however it is unknown whether

- type of indicators for exposure	the product registers from the other countries also contain products for professional use. Use in products, tonnage levels
 population size exposed 	Not included in database
 exposure ranking possibility 	Possible based on number of products in which substances are present or at tonnage level. Unknown if searches must be conducted per substance.
Overall / additional remarks	
	The Spin2000 database contains information on products, but not processes where substances may be used. Further, it is uncertain if those products are related to professional use only or may cover some consumer use as well (note that consumer products may not contain carcinogens classified 1A or 1B (according to Regulation (EC) No 1272/2008) above the generic or specific concentration limit). Manual selection of carcinogenic substances would be required. As the database contains information from the Nordic countries combined, it may be a valuable database for the objective of this project.

3.5 Country registries

Table 5: description of the country registers on carcinogenic substances

Name database	Registers –DK, SE, NO, FI, SK, PL, BE
Owner of database Contact person	Involved authorities within the country
Geographical representation	Limited to the country: Denmark, Sweden, Norway, Finland, Slovakia, Poland, Belgium.
Purpose of database	Registration of processes and use of carcinogenic substances at the workplace. Registry of workers in contact with carcinogens for later use as well (data kept for 40 years).
Accessibility / confidentiality	Data are restricted to use by persons with competence in the area of security and health protection of workers. Annual reports and summary reports sometimes issued.
Data extraction possibilities / searchable	Annual reports and summary reports issued by the authorities.
Selection criteria	Processes or uses which involve carcinogenic substances. Some have weight limits, such as Sweden where the use involved must be annually at least 100kg.
Quality of data	High
Substance information	

Hazard information - Non-threshold carcinogens	Is available, but not restricted to carcinogens only.
Exposure information - worker exposure	Yes
relevant	
- type of indicators for exposure	Number of workers involved with the processes or use.
 population size exposed 	Number of workers per process or use.
- exposure ranking possibility	Probably possible based on the number of workers involved. ASA report for 1999 the most common exposures to chromium (VI) and nickel.
Overall / additional	
remarks	The national registries can be very useful to obtain lists of carcinogenic substances that are used in occupational settings by the number of workers involved, if the data are aggregated for substances and over all substances, e.g. in the annual reports.

3.6 BAuA-Expo-datenbank/ALMA

Table 6: description of BAuA-Expo-Datenbank and ALMA

Name database	BAuA-Expo-Datenbank / ALMA
Owner of database	Federal States in Germany, BAuA
Contact person	
Geographical	Germany
representation	
Purpose of database	Registration of workplace measurements performed by BAuA or other authorities that report in the ALMA database.
Accessibility /	Database is not publically available, however, the
confidentiality	data are not confidential except for company data.
Data extraction	Measurement data substance specific.
possibilities / searchable	
Selection criteria	Measurements at workplaces by BAuA or Federal
	States in Germany
Up to date	No information
Quality of data	Unknown
Substance	
information	
Hazard information	Unknown
- Non-threshold	
carcinogens	
Exposure information	
- worker exposure	Yes.
relevant	Data are electronically stared in managements
- type of indicators for exposure	Data are electronically stored in measurement reports.

- population size exposed	Number of workers involved for which the measurements are meant to cover.
 exposure ranking possibility 	No information.
Overall / additional remarks	
	There is little information available on the BAuA- Expo-datenbank. Appears to contain similar data as the MEGA database, and therefore could have a similar use as the national registries and databases.

3.7 NEDB

Table 7: description of the NEDB database

Name database	NEDB
Owner of database	Health and Safety Executive - UK
Contact person	- -
Geographical	UK
representation	
Purpose of database	The storage and selective retrieval of occupational hygiene data.
Accessibility / confidentiality	Accessible to occupational hygienists of the HSE.
Data extraction possibilities / searchable	Measurement reports for substances can be searched.
Selection criteria	Measurements of workplaces or site visits by occupational hygienists
Up to date	Unknown, little information on the web after 2006.
Quality of data	According to report by HSE itself on the use of NEDB in their institute the data are 'patchy' and highly dependent on the users that fill in the database.
Substance information	
Hazard information - Non-threshold carcinogens	Unknown
Exposure information	
- worker exposure relevant	Yes.
- type of indicators for exposure	Measurement reports and site visit reports. Unclear if exposure indicators are taken up. These data are
	used to inform policy-making and standard-setting bodies, such as the Advisory Committee on Toxic Substances (ACTS), of national trends in exposure to particular substances categorized into the various industries, processes and jobs at which exposures occur (Burns and Beaumont, 1988).
- population size	bodies, such as the Advisory Committee on Toxic Substances (ACTS), of national trends in exposure to particular substances categorized into the various industries, processes and jobs at which exposures

 exposure ranking possibility 	According to Burns and Beaumont, it should be possible to use the database for ranking purposes.
Overall / additional remarks	
	The NEDB database seems promising for use in this project, however there are a number of limitations and uncertainties, i.e. whether or not the database is still in use, what exactly is included in the database, and whether or not information can be made available (even in summary format) (Bell, 2006; Cherrie et al. 2007).

3.8 Trade union list

Table 8: description of the Trade Union List

Name database	Trade Union list
Owner of database	European Trade Union Institute
Contact person	Santos et al. 2010.
Geographical	EU
representation	
Purpose of database	Purpose of the list is to prioritize those substances
	most eligible for inclusion on the REACH Candidate
	list.
Accessibility /	List is given in a report.
confidentiality	
Data extraction	List is given in a report.
possibilities / searchable	
Selection criteria	Substances considered as SVHC, includes
	carcinogens, and being a high production volume
	chemical.
Up to date	List is created in 2010
Quality of data	High
Substance	
information	
Hazard information	Information is available as to their classification as
- Non-threshold	SVHC and therefore as carcinogenic. No distinction is
- Non-threshold carcinogens	made between threshold and non-threshold
carcinogens	5
carcinogens Exposure information	made between threshold and non-threshold carcinogens.
carcinogens Exposure information - worker exposure	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is
carcinogens Exposure information	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is given to substances known to cause occupational
carcinogens Exposure information - worker exposure relevant	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is given to substances known to cause occupational disease.
carcinogens Exposure information - worker exposure relevant - type of indicators for	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is given to substances known to cause occupational disease. No, only uses are given. All substances are high
carcinogens Exposure information - worker exposure relevant	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is given to substances known to cause occupational disease.
carcinogens Exposure information - worker exposure relevant - type of indicators for	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is given to substances known to cause occupational disease. No, only uses are given. All substances are high
carcinogens Exposure information - worker exposure relevant - type of indicators for exposure	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is given to substances known to cause occupational disease. No, only uses are given. All substances are high production volume chemicals.
carcinogens Exposure information - worker exposure relevant - type of indicators for exposure - population size exposed - exposure ranking	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is given to substances known to cause occupational disease. No, only uses are given. All substances are high production volume chemicals.
carcinogens Exposure information - worker exposure relevant - type of indicators for exposure - population size exposed	made between threshold and non-threshold carcinogens. Not provided in the list, though higher priority is given to substances known to cause occupational disease. No, only uses are given. All substances are high production volume chemicals. No.

Overall / additional remarks	
	The trade union list is not directly useful to determine which chemicals are most relevant for occupational exposure. However, the list could be used as a check of other database outcomes.

3.9 TNO-list

Table 9: description of the TNO-list

Table 9: description of the Name database	TNO-list
Owner of database	TNO Triskelion by order of The Dutch Health Council
Contact person	· · · · · · · · · · · · · · · · · · ·
·	Author: Koval et al. 2011.
Geographical	The Netherlands
representation	
Purpose of database	Identifying and prioritizing carcinogenic substances
	used at workplaces in the Netherlands.
Accessibility /	Report, not freely available.
confidentiality	
Data extraction	Unknown. The report provides a priority list based on
possibilities / searchable	the methodology as described in the report.
Selection criteria	Carcinogenic substances cat 1A and 1B used at the workplace.
Up to date	Report is dated 2011
Quality of data	Medium to high. Report focuses on priority setting
	and applies rather crude methods to determine the
	number of workers working with a substance.
Substance	
information	
Hazard information	Substances are all classified cat. 1A or 1B. No
- Non-threshold	distinction between threshold or non-threshold
carcinogens	substances.
Exposure information	
- worker exposure relevant	Yes.
- type of indicators for	Number of workers, number of small companies,
exposure	exposure potential based on vapour pressure and
	dustiness and RMMs in place.
- population size	Estimated based on statistics data for type of job and
exposed	size of companies.
 exposure ranking 	Yes, based on product of number of workers,
possibility	exposure potential and number of small companies
Overall / additional	
remarks	
	The underlying data based upon which the priority
	setting was conducted is rather at screening level.
	However, the methodology appears valid and the
	resulting priority list is useful for this project. One
	observation is the, by default, low priority for those
	substances already registered under REACH.

	It is unknown whether the underlying database is available to third parties. The report is not freely available.
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3.10 SUMER survey

Table 10: description of the SUMER survey

Name	SUMER survey
	Somer Sulvey
database	
Owner of database	French Ministry of Labour
Contact person	T. Coutrot, Dares
Geographical	France (mainland and French overseas department of
representation	Réunion).
Purpose of database	Exposures to carcinogenic substances in France. The
	SUMER survey (the Medical Monitoring Survey of Professional Risks) conducted in 2010 under the auspices
	of the French Ministry of Labour, also showed that one
	out of ten employees was exposed to one or more
	carcinogens during their occupational activities. SUMER
	provides an estimate of employee occupational exposure.
Accessibility /	Database accessible for researchers on
confidentiality	http://www.cmh.ens.fr/greco/enquetes/XML/lil-0744.xml
connachterancy	(French)
Data extraction	Complete SAS system dataset accessible for researchers
possibilities /	on https://quetelet.casd.eu/en/utilisateur/connexion
searchable	(English)
Selection criteria	Carcinogenic substances used in France.
Up to date	SUMER survey 2010 data are available.
Quality of data	High. Information based on data collected during the
	survey by occupational physicians and a statistical
	adjustment on 2009 labour force.
Substance	
information	
Hazard information	Carcinogenic substances are included, which are
- Non-threshold	classified either 1 or 2A (IARC) or 1 or 2 (EU carcinogens
carcinogens	directive).
Exposure	
information	
- worker exposure	Yes.
relevant	Quantitative menualement of eveneous (0) of events
- type of indicators	Quantitative prevalence of exposure (% of employees),
for exposure	duration of exposure, intensity of exposure (estimated), collective and individual protections provided to the
	employees
- population size	Number of employees.
exposed	Number of employees.
- exposure ranking	Yes
possibility	
Overall /	
additional	
remarks	

There were SUMER surveys in 1994 and 2003 but with no
exact like-for-like data concerning carcinogenic
substances. At this moment there is little information
avalaible on the SUMER survey in English, though it
seems similar to e.g. the CAREX and SIREP databases.
Information collected by occupationnal physicians. Could
be useful for this project.
·····

3.11 COLCHIC database

Table 11: description of the COLCHIC database

Table 11: description of the	
Name database	COLCHIC
Owner of database	Eight French regional health insurance fund (Caisse
Contact person	Régionale d'Assurance Maladie-CRAM) interregional
	laboratories and the French national research and
	safety institute (Institut National de Recherche et de
	Securite-INRS).
Geographical	France.
representation	
Purpose of database	Storage of chemical agent exposure at the workplace.
Accessibility /	Unknown.
confidentiality	
Data extraction	Unknown.
possibilities / searchable	
Selection criteria	Occupational exposure to chemical agents.
Up to date	Set up in 1987. No further information.
Quality of data	According to Vincent et al. 2001, database is limited
	for use due to quality and absence of certain
	information.
Substance	
information	
Hazard information	Unknown.
- Non-threshold	
carcinogens	
Exposure information	
- worker exposure	Yes.
relevant	
- type of indicators for	Unknown.
exposure	
- population size	Unknown.
exposed	
- exposure ranking	Unknown.
possibility	
1	
Overall / additional	
Overall / additional remarks	
-	At this moment, there is very little information about
-	this database. Potentially it stores a lot of
-	this database. Potentially it stores a lot of information: More than 400,000 measurement results
-	this database. Potentially it stores a lot of

et al. (2007) the COLCHIC database shows resemblance to the SIREP database (see Section 3.12).
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3.12 SIREP

Table 12: description of the Italian SIREP database

	SIREP
Name database	
Owner of database	Italian Institute for Occupational Safety and
Contact person	Prevention (ISPESL) which is now the Inail, the
	National Institute for Insurance against Accidents at
Casaranhian	Work.
Geographical representation	Italy
Purpose of database	Recording occupational exposures to carcinogens
Accessibility /	Database accessible by ISPESL. Synthesis tables
confidentiality	available to scientific and governmental institutions.
Data extraction	Synthesis tables (interpreted and analyzed results by
possibilities / searchable	ISPELS).
Selection criteria	Occupational exposure to carcinogens
Up to date	Data from 1996 to 2005.
Quality of data	unknown
Substance	
information	
Hazard information	Carcinogens or mutagens classified according to
- Non-threshold	Directive 67/548/EEC as 1 or 2, IARC classified as 1
carcinogens	or 2A, ACGIH classified as A1 or A2, US EPA classified
	as A or B1, or pertaining to other carcinogenic
	classes when notified by companies.
Exposure information	
- worker exposure	Yes.
relevant	
- type of indicators for	Based on exposure registers from companies. Type of
exposure	work, which carcinogens, number of employees.
	Output as number of exposures in a certain time
	frame (1996-2005) and mean level of exposure (in
	paper by Scarselli et al. 2007).
- population size	Yes, available.
exposed	
- exposure ranking	Yes, based on number of exposures and level of
possibility	exposure.
Overall / additional	
remarks	
	SIREP database shows high resemblance to the
	NEDB, CAREX, COLCHIC, and MEGA database,
	providing relevant information for this project. It
	contains a lot of information, i.e. professional
	exposures of about 36,547 employees from 2778
	firms. Data accessibility restrictions may have
	limitations on its use. It is unknown whether the
	SIREP database is still being updated.
	Scarselli et al. 2007
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4

Conclusion and recommendations

The response to the questionnaire by the nominated experts resulted both in a valuable overview of registration systems run by Member States and as well as interesting substance databases. These can be used as basis for a methodology to prioritize non-threshold carcinogenic substances with exposure as criterion, e.g. number of workers, duration of exposure, level of exposure. Many countries (7 out of 11 participating Member States) keep national registries of occupationally used carcinogenic substances. In those countries, the companies are obliged to present the information to regulatory bodies. In other countries, there are no national registries, but information storage is at company level, and to be presented to authorities upon request. Germany has a specific system of Federal States and Agencies on the one hand, and the social insurance system with their own research institutes on the other hand, both sides gathering information. None of the registries have a specific focus on non-threshold carcinogens; only the classification as being carcinogenic, regardless if it concerned a single substance, mixture or process, led to inclusion to the registries.

The country registries may serve as an important source of information on occupational exposure to carcinogens, or on the occurrence of carcinogens at the workplace. At an aggregated level, the data in those registries is no longer considered confidential and restricted for use. The annual reports, such as the Finnish ASA report, provide insight into which carcinogens workers most often come into contact with.

Unfortunately, those country registries are not combined at EU level. The CAREX database did combine the data from several EU countries containing similar data as the country registries, though the sources are not necessarily company data. The exposure data contained in the CAREX database is mainly obtained from expert consultation in the participating countries, and largely based on published data. The methodology behind the CAREX database and its output would fit our objective nicely. There are some objections against using the CAREX database as the database is no longer up to date. The website provides output dated March 1999. More recently, a similar approach to determine the most prevalent carcinogens at the workplace is described in the TNO-report, but the priority list is limited to the Netherlands. At this stage, information is too little to conclude on the usefulness of the NEDB database and the COLCHIC database. However, according to Scarselli et al. (2007) those databases show resemblance to the SIREP database in Italy. These types of databases are very similar to the CAREX database providing similar output, but they are limited to the specific countries in which the databases were developed. The databases are further limited in terms of data accessibility; however, publications on these databases often do provide rankings for carcinogens at the workplace (not limited to non-threshold carcinogens).

Currently, as far as we know at this moment, REACH-IT/IUCLID is the only database where it is possible to search at an aggregated European level. Activities to derive a shortlist of carcinogenic substances eligible for authorization processes under REACH have (been) taken place, where exposure determinants played a role in the selection. It is possible to use queries to focus on occupational exposure determinants. However, the actual exposure estimates and numbers of workers involved, are not searchable or included, respectively. A major disadvantage of the REACH-IT/IUCLID database is that it does not include carcinogenic processes or by-products at the workplace, such as diesel exhaust, wood dust, PAHs etc., which, according to Rushton et al. (2012), have a significant contribution to the cancer burden at the workplace. A similar

conclusion was drawn previously during a workshop at EU-OSHA (https://osha.europa.eu/en/seminars/workshop-on-carcinogens-and-workrelated-cancer): "A number of chemical and non-chemical carcinogens do not fall under the REACH regulation. These are in particular substances not manufactured on purpose, but being unintentionally formed during the working process such as diesel motor emission, wood dust or welding fumes. These risks need to be addressed by research, monitoring and prevention. The same level of protection needs to be provided to all workers." As an example, the highestranking carcinogen at the workplace from the SIREP database in Italy is hardwood dust, which would fall outside the scope of REACH. Despite its limitation, the REACH-IT/IUCLID can provide rankings for those substances that are manufactured, produced or imported in the EU, but should not be used as a stand-alone for deriving a ranking list within the context of this project. Information from other sources, such as the country registries and country specific databases (ASA, NEDB, SUMER survey, SIREP) and the MEGA database for example, could be used to verify and supplement the ranking obtained with the REACH-IT/IUCLID output.

4.1 Recommendations

The CAREX database appears to contain the information and possibilities that are required to reach the aim of the project, i.e. a list of carcinogenic substances that occur most frequently at workplaces. However, the CAREX database is outdated and for that reason no longer a suitable candidate. The contact persons for the CAREX database noted that there are activities in updating CAREX (likely under a new name) under the auspices of DG Employment. According to the contact persons, results are to be expected within 3 years but at this moment no further information is available. It is highly recommended to follow-up on these activities, since it appears to provide a database and priority setting possibilities required to derive a shortlist of most prevalent (non-threshold) carcinogens at the workplace in Europe.

Meanwhile, it is recommended to use a combination of the REACH-IT/IUCLID database with supportive and supplementing data from other databases and/or country registries. Since the objective is to obtain a widely supported priority list among the European countries, it is recommended to use several additional sources to complete the REACH-IT/IUCLID database. However, in practice this is burdensome and more or less replicating the work done in CAREX. For this reason, one may start with supplementing the output from the REACH-IT/IUCLID database with information from the larger EU countries such as France (the SUMER survey), Germany (the MEGA database), Italy (the SIREP database) and the Nordic countries combined (the Spin2000 database).

A specified query can be run first to obtain a master list of non-threshold carcinogens from the REACH-IT/IUCLID database that may be relevant. Priority can be given to those substances for which high tonnage levels are mentioned, together with the number of industrial and professional uses for which 'high exposure potential' PROCs are listed (amongst other possibilities). Sequentially, the output of the priority list, limited to a number of high ranking substances, could be supplemented with data obtained from the country specific databases mentioned above to verify the preliminary/previous priority list. Supplemented information would focus on those particular substances not manufactured on purpose, but being unintentionally formed during the working process. Preferably at this stage, additional priority criteria should be added too; e.g. the number of workers per substance, next to other not previously discussed criteria, such as toxic potency. These additional criteria would then apply to all substances and processes. This would require exporting the query results from REACH-IT/IUCLID by a competent authority under REACH to MS excel.

Subsequently data from the other sources can be added, but such information will have to be requested from the respective authorities or database owners.

The outcome of the prioritization may be checked upon request by the respective authorities in charge of keeping the country registries (mentioned under Section 3.5) to obtain a widely accepted priority shortlist of non-threshold carcinogens workers are mostly exposed to in Europe.

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5

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Acknowledgments

The report is based on the input by the nominated experts and their respected colleagues. Their input and comments have been very valuable in the preparation of this report. Many thanks go out to:

Dr. S. Fairhurst (Health and Safety Executive - Chemicals Regulation Directorate, United Kingdom),

Dr. W. Fransman (TNO Zeist, The Netherlands),

Dr. M. Janoušek (Public Health Authority of the Slovak Republic, Slovakia),

Dr. E. Fabianova (Regional Authority of Public Health, Slovakia)

R. Jiménez Saavedra (Instituto Nacional de Seguridad e Higiene en el Trabajo (INSHT), Spain),

H. Johnsen (National Institute of Occupational Health, Norway),

Dr. K. Miranowicz-Dzierżawska (Central Institute for Labour Protection - National Research Institute, Poland),

Dr. G Nielsen (Det Nationale Forskningscenter for Arbejdsmiljø, Denmark),

Dr T. Santonen (Finnish Institute of Occupational Health, Finland),

Dr M. Walding (Swedish Work Environment Authorithy, Sweden),

Dr. T Wolf (Federal Institute for Occupational Safety and Health (BAuA), Germany),

Dr. sc. L. Wouters (Federal Public Service Employment, Labour and Social Dialogue, Belgium).

And all respected colleagues who contributed in preparing their response.

Appendix: Questionnaire

Questionnaire: inventarisation of databases worker exposure to genotoxic carcinogens RIVM, July, 2014

Aim of the questionnaire:

The aim of the questionnaire is to identify substance databases containing, but not limited to, exposure information on genotoxic carcinogens present at the workplace. This includes databases that do not contain quantitative information but provide indications for the extent of occupational exposure within the EU. Databases on a national or European level are of interest, regardless of their scope or size. The identified databases will be evaluated for their usefulness in ranking (a preselected set of genotoxic) carcinogens based on worker exposure related information they contain. The ultimate goal is to identify a database or a combination of databases that is suitable for the purpose of ranking these carcinogens according to potential worker exposure. When we have finished the evaluation of the identified databases, we would like to contact you for a second time to present the results of the questionnaire as well as a proposal for a selection to you for comments.

This questionnaire is sent out to experts from institutions across the EU that deal with worker safety.

We thank you in advance for your willingness to fill out the questionnaire. Please fill out the questionnaire preferably before **August 1, 2014**, and return the questionnaire to Wouter ter Burg (see contact details below). Please note that due to the short run time of the project during the holiday season we have set a strict deadline. We kindly ask you to indicate your availability in the months of July and August, in order to find a suitable solution if the deadline cannot be made. If you are unable to participate in the questionnaire and/or the follow-up, could you please refer us to a colleague whom we may contact?

If there remain any questions or remarks concerning the questionnaire, please contact Wouter at: +31 30 2743389, or <u>wouter.ter.burg@rivm.nl</u>.

Thank you!

Personalia of respondent Name: Institute and Country:

Question 1: Does your company/institute or country keep track of the use of carcinogens at the workplace? If yes, proceed to question 2 If no, proceed to question 4

Question 2: How are the carcinogens registered in your country?

- a) Please describe at what level are the data registered, on company, institute, branch or country level, or perhaps on multiple levels?
- b) In what type of system are data registered, e.g. lists or databases?
- c) How is the dataflow organized from information at the workplace to the database?
- d) Please describe the type of information included in the system,
 e.g. substance, type of work, exposure indicators, OELs.., with
 emphasis what type of exposure(-related) information is
 stored.
- e) Are the data freely available for third parties or can they be made available under restrictions?

Question 3: Do you apply priority setting on the carcinogens/substances contained in the system, described under question 2?

- If yes, please describe how the priority setting is performed or provide a referral.

Question 4: Are you aware of other (previous) activities that involve priority setting for the regulation of genotoxic carcinogens on an EU level?

- If yes, can you share information on those activities with us?

Question 5: Are you aware of other substance databases that may contain information on genotoxic carcinogens and exposure information in any framework?

- If yes, please describe the database briefly or provide a referral.

Question 6: Does your country or industry in your country derive occupational exposure limits (OELs) for genotoxic carcinogens (i.e., non-threshold carcinogens)?

- a) If yes, can we acquire the list or can you provide a referral?
- b) Can you explain how the carcinogens were selected for setting OELs?
- c) Can you briefly describe or give a referral of the method how the OEL is derived for genotoxic carcinogens?
- d) Are you aware of exposure monitoring programs within industry and if yes, is this information available to you?
- e) Are the data under d) freely available for third parties or can they be made available under restrictions?

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