Enforcing Road Transport Social Legislation a preventive approach for Road Safety

Thematic Report 7





Thematic Report 7: Social Rules

Part 1: Data and Main Risks – fatigue and Workplace Health Promotion

Part 2: EU Legislation Overview



Enforcement, Training of Control Officers, Level of Fines, Combating Fraud, Info to Drivers, journey planning and infrastructure

Part 4 Employers – Safety Culture and Compliance with Legislation – Good Practice





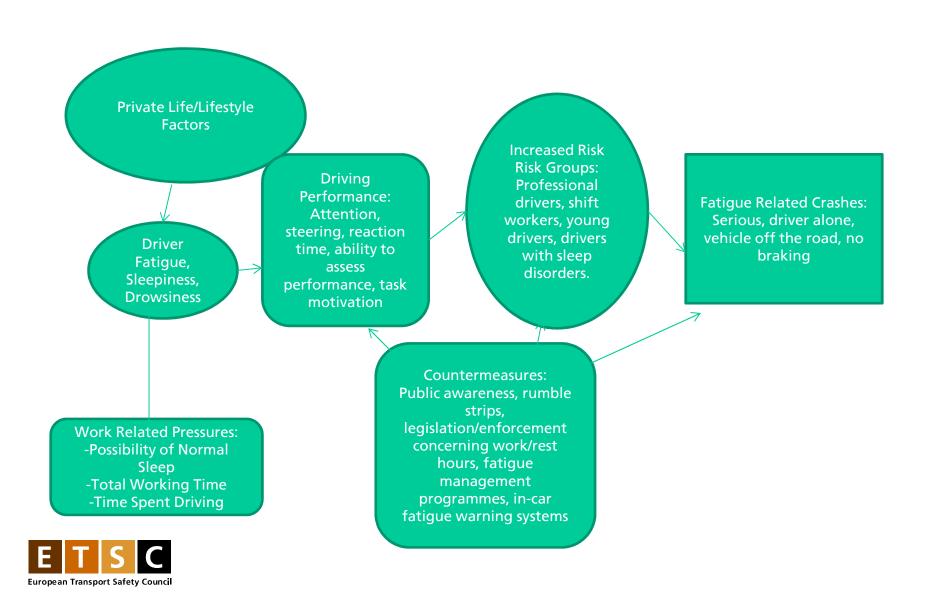
Part 1 Trends in Truck Collisions

- Collisions involving HGVs tend to be more severe than other collisions because of the vehicles' size and mass.
- Over 4,800 (14.2%) killed in collisions involving HGVs in the EU 23 in 2008 (ERSO).
- Big differences between Member States:
 3.5 in Slovenia to 36.3 in Slovakia.
- Motorways: 26%, rural 56%, urban: 13% on urban roads





Sources of Fatigue and Impact on Driving – Safety Net



EU Legislation

- Driving Hours Legislation
- Working Time Legislation
- Tachograph Legislation
- Legislation governing Enforcement









Enforcement

- 'EU regulations on driving and rest time and on tachographs are, not yet, enforced in a harmonised way across Europe.
- Some countries declare that they carry out regular targeted checks....
- In other countries, checks are organised solely on an ad hoc basis in reaction to complaints, requests from drivers or transport undertakings or evidence of irregularities received from other enforcement activities.'

EC Report on Implementation of Social Legislation, 2011





Liability Art 10 (4)

- "Consignors, freight forwarders, tour operators, principal contractors, sub-contractors and driver employment agencies must ensure that contractually agreed transport time schedules comply with the provisions on drivers' hours (rest and driving time)."
- Denmark, Estonia, Finland, Poland and Sweden have specific legislation
- Different approaches in MSs on how to enforce this.





Smart Enforcement?

- Electronic detection of non-compliance;
- Use of information technology to gather and apply information on behaviour, focus on high-risk drivers and operators;
- Use of accreditation and safety ratings schemes
- Imposition of legal requirements on off-road parties with control over truck operations.



Moving Freight with Better Trucks
Summary Document
OECD/ITF 2011

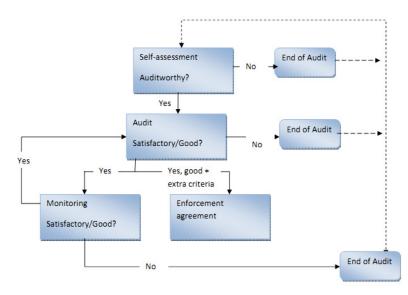
Approaches of Netherlands, UK, Ireland and Germany



Example of the NL

Inspection supervision > based on mutual trust.

- Selecting companies
- Self assessment
- Audit
- Decision







Inspection supervision.

WHY:

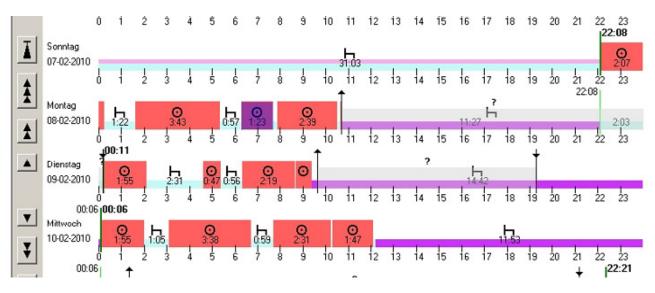
- Mutual trust (company and inspectorate)
- Information quality (inspectorate)
- Agreement (company and inspectorate)
- Being "In Control" (company)
- Image (company)

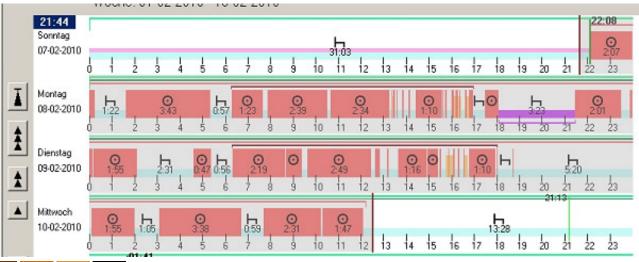
AIM:

- Compliance
- Safety
- Responsibility with the transport companies



Daily practice of working days.





Period of 62 hr.

Driving time: 40 hrs

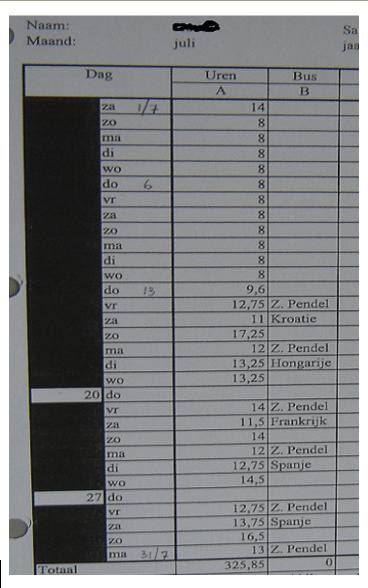
"Rest":

1 x 3.23 hr

1 x 5.20 hr



Case 2: cause of fatigue?

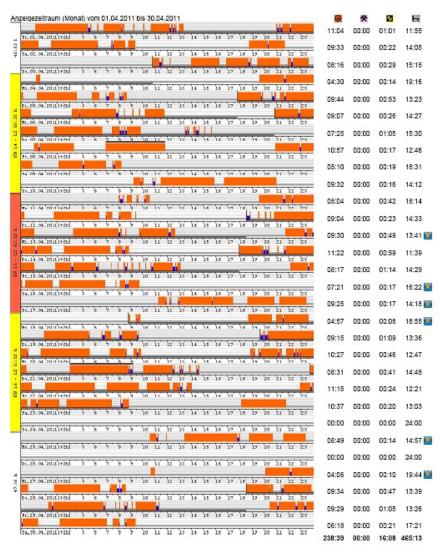


Offences (1 month).

- 5 insufficient daily rests (1 x 0, 1 x 1, 1 x 5 and 2 x 6)
- 2 false letters of attestation
- 2 falsifying charts
- 1 fail to produce charts



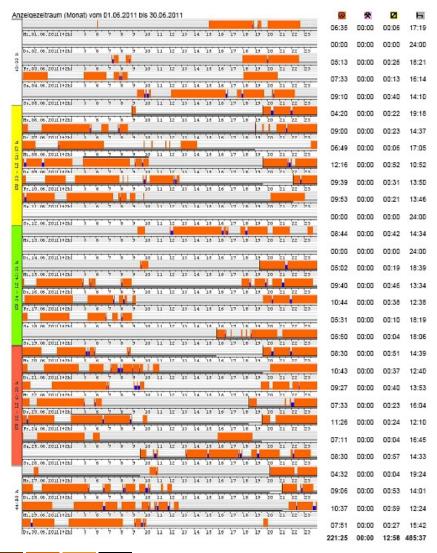
Case 3.

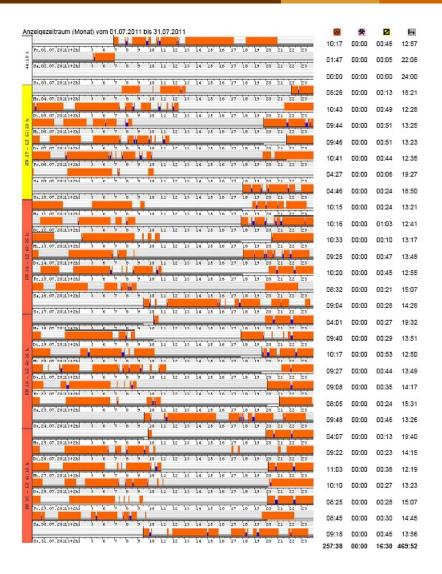


nzelgezeitraum (Monat) vom 01.05.2011 bls 31.05.2011	0	父		E
s. ol. os. zoi 11+251 ' 8 ' 8 ' 9 ' 8 ' 9 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 17 ' 20 ' 21 ' 22 ' 25	09:40	00:00	00:15	14:05
m-lok-os-konitekal 8 6 5 6 5 10 11 12 15 14 15 16 17 16 19 20 21 22 25	04:45	00:00	00:12	19:03
p.1.05.06.2011(+2h) ' 8 ' 6 ' 5 ' 6 ' 5 ' 10 ' h1 h2 ' h5 ' h6 ' h7 ' h6 ' h7 ' h6 ' h7 ' h6 ' h7 ' h7	09:25	00:00	00:43	13:52
mm.cv4.cs/20021+22ml 5 6 5 6 5 6 5 20 12 12 25	08:54	00:00	00:23	14:43
0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	08:27	00:00	00:27	15:06
7 77, 06, 06, 2011/1-221	10:56	00:00	00:39	12:25
	06:17	00:00	00:40	17:03
	09:36	00:00	00:23	14:01
5 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	03:55	00:00	00:24	19:41
"הים בל ובל והל ופר ומר מר מר מר מר הר בר ובר והר ו פר מו בל מו או או או מר מה בי הם הים בר מו בר מו או או מר הים הים הים הים בר מו בר מו הים בר מו בר בר בר מו בר	09:46	00:00	00:53	13:21
סונים בל יבל הבל הבל הבל הבל הבל הבל הבל הבל הבל ה	175.115	00:00	00:59	
" מיל יבל יבל יהל יהוד יהוד יהוד 'מוד 'מוד 'הוד 'הוד ' הוד הוד הוד הוד ' ה	10:05			12:56
012.05.2011+2hl 3 6 5 6 5 10 11 12 13 14 15 16 17 16 19 70 21 22 23	09:54	00:00	00:36	13:30
	09:14	00:00	00:28	14:18
54.14.66.2011(+24) 3 6 5 6 5 10 11 12 13 14 15 16 17 16 19 20 21 22 23	08:18	00:00	00:37	15:05
56.18.06.2011+2hl ' 8 ' 6 ' 7 ' 6 ' 9 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 20 '	08:47	00:00	00:21	14:52
#6.16.06/2011/12ml 8 6 7 6 9 10 11 12 10 14 15 16 17 16 19 20 21 22 20	03:53	00:00	00:44	19:23
Di. 17. 08. 2011 1925 5 6 7 6 7 10 11 12 10 14 15 16 17 16 19 20 11 22 12	10:17	00:00	00:51	12:52
	08:50	00:00	00:43	14:27
	10:39	00:00	00:16	13:05
0 5.19.08.2011(1+2h)	09:36	00:00	00:26	13:58
הים כל זיל וחל יצו 'מו 'מו 'מו 'מו 'מו 'מו 'מו 'מו 'מו 'מ	07:41	00:00	00:08	16:11
56. 21. 05. 2011 1 2 h 5 6 7 6 9 10 11 12 15 14 15 16 17 16 19 20 21 22 25	08:42	00:00	00:31	14:47
מפ פר וכל מר או או פר או או או או או או או ואו או או או או או		2000	14,744	
malgb.des[zdat]+2m] ' 8 ' 8 ' 5 ' 6 ' 5 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 25	04:08	00:00	00:38	19:14
01.24.66.20111+2hl ' 5 ' 6 ' 5 ' 6 ' 5 ' 10 ' 11 ' 12 ' 15 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 25 '	10:24	00:00	00:41	12:55
m.zs.os.zouzi+zhi	09:02	00:00	00:34	14:24
0 0 0 0 0 0 0 0 0 0	08:49	00:00	00:33	14:38
### ##################################	09:09	00:00	00:38	14:13
54, 20, 05, 2011 1+231	09:55	00:00	00:22	13:43
	09:44	00:00	00:29	13:47
	04:09	00:00	00:19	19:32
g [m., 26.06. zoni + zm 5	10:52	00:00	00:25	12:43



Case 3.







An	izelgezeltraum (Monat) vom 01.08.2011 bis 31.08.2011	a	48	Ø	Б	
-		04:20	00:00	00:13	19:27	
	22 22 12 02 14 31 17 31 181 181 181 181 181 181 181 181 181		00:00	00:20	13:25	
11 - EZ 59: SG IL	Di.Oz. (00. 2011/1+2ml ' 5 ' 6 ' 5 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 23		00:00	00:57	13:51	
	m.co.co.20111211 8 8 7 8 9 10 11 12 10 14 18 16 17 16 19 20 21 22 23		00:00	01:02	13:48	
	0+.04.08.2011(1+2m) 6 6 7 6 9 10 11 12 10 14 15 16 17 16 19 20 21 22 23	1000000				
EE	7elo8.08.2011/1+2ml ' 8 ' 6 ' 7 ' 8 ' 9 ' 10' 11' 12' 10' 14' 18' 16' 17' 16' 19' 20' 21' 22' 23		00:00	00:52	13:01	
	54.06.06.2011/1+2nd ' 5 ' 6 ' 5 ' 6 ' 5 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 17 ' 20 ' 21 ' 22 ' 23		00:00	00:22	15:49	
	בל כל ול מל יום מל או בר או או או או הו כר וו מר <mark>יום או לא לא או הפאוומים אם כמים.</mark>	09:03	00:00	00:55	14:02	
EB 32 - E2 20:50 h	ms.com.com.zonii <u>nszed 5 6 5 6 5 6 5 10 11 1</u> 2 10 14 15 16 17 16 17 20 21 22 23	04:06	00:00	00:18	19:36	
	מים "מים "מים "מים "מים "מים "מים "מים "	09:49	00:00	00:46	13:25	
	mi.no.ce/zoni/+zhd ' 5 ' 6 ' 5 ' 6 ' 5 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 22	10:55	00:00	00:41	12:24	
	מים 'יכיל '	07:17	00:00	00:26	16:17	
	9-1.12.00/2011/1-2nd 8 6 7 6 9 10 11 12 10 14 15 16 17 16 19 20 21 22 22	06:51	00:00	00:15	16:54	
	5. 15.06 2011 12th 5 6 7 6 5 10 11 12 10 14 15 16 17 16 15 20 21 22 22	00:00	00:00	00:00	24:00	
	9-14-08-2011-254 8 6 7 8 9 10 11 12 10 14 15 16 17 18 19 20 11 22 50	00:00	00:00	00:00	24:00	
		04:31	00:00	00:35	18:54	
		09:52	00:00	01:16	12:52	
11 00	01.16.00.2011(+2m) 8 6 7 6 9 10 11 12 10 14 18 16 17 16 19 20 21 22 23	11:05	00:00	00:54	12:01	
10 20	m. i.e. le	08:57	00:00	00:14	14:49	
- 35 -	כל כל וכל מל פו 'או 'פו 'או 'או 'או 'פו 'כו 'כו 'מו ' א' 'פ' 'א' 'א' ואלפויומליא או 'מו	09:54	00:00	00:20	13:46	
E	7f.19.00.2011(1424) 8 8 9 8 9 10 11 12 15 14 16 16 17 16 17 20 21 22 25	07:52	00:00	00:22	15:46	
	ביל ביל ויל וחל פו מו בו או או או או הו בו ווח הו פיל א' א' h' א' או הפיאוווה מה חל הה	08:57	00:00	00:45	14:18	
ER 24 - EZ 62:00 h.	5-1.21.06.2011/1+2nd ' 8 ' 6 ' 7 ' 8 ' 9 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 23	04:15	00:00	00:31	19:14	
	פל כל ול מל או או לו או או או או ואו יבו וו וו וו או או או או או יבו וו וו מו א או לב או		00:00	00:44	14:08	
	01.25.66.20111+2ml 6 6 7 6 9 10 11 12 10 14 15 16 17 16 19 20 21 22 23	_				
	m.z4.00.z0111+2ml ' 8 ' 6 ' 7 ' 6 ' 9 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 10 ' 19 ' 20 ' 21 ' 22 ' 23		00:00	01:05	12:29	
	D+1.25.00.2011/1+2nd ' 5 ' 6 ' 5 ' 6 ' 5 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 15 ' 20 ' 21 ' 22 ' 23		00:00	00:21	12:17	
	9f. z6. 06. zolul (+2hd ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '	11:04	00:00	00:47	12:09	
	04.25.00.20111+281 8 8 6 6 6 6 6 2 12 12 20 14 16 16 17 16 15 20 12 22 25	08:00	00:00	00:14	15:46	
	54.26.06.2011(+2ml ' 6 ' 6 ' 6 ' 6 ' 6 ' 6 ' 6 ' 10 ' 11 ' 12 ' 10 ' 14 ' 16 ' 16 ' 17 ' 16 ' 15 ' 20 ' 21 ' 22 ' 25	08:54	00:00	00:26	14:40	
	mol.25.66/2011/1-2nd ' 5 ' 6 ' 5 ' 6 ' 5 ' 10' 11' 12' 10' 14' 15' 16' 17' 16' 17' 16' 20' 21' 22' 22	04:03	00:00	00:32	19:25	
45:34	pri. 50 . 60 2011 1-21 1-3	09:45	00:00	00:34	13:41	
	mi.st.ce/zoin/1+2n/ 5 6 7 6 5 10 11 12 15 14 16 16 17 16 15 20 21 22 25		00:00	00:59	12:45	
		247:15	00:00	17:46	478:59	

Anzelgezeltraum (Monat) vom 01.09.2011 bis 30.09.2011	0	父		E
p. ol. os zoniteh ' 5 ' 6 ' 7 ' 8 ' 9 ' 10 ' 11 ' 12 ' 13 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 23 '	08:37	00:00	00:46	14:37
X 54.05.09.2011/1524 3 ' 6 ' 5 ' 6 ' 5 ' 10 ' 11 ' 12 ' 15 ' 14 ' 15 ' 16 ' 17 ' 16 ' 15 ' 20 ' 21 ' 22 ' 25	11:35	00:00	00:44	11:41
54.00.00.2011/12hd 5 6 5 6 5 10 11 12 13 14 15 16 17 16 19 20 11 12 13	08:45	00:00	00:23	14:52
5:,04.09.2012[122n] 5 6 7 6 9 10 11 12 10 14 15 16 17 16 19 20 12 12 15	09:33	00:00	00:31	13:56
	04:16	00:00	00:16	19:28
15.05.09.2011(+2h) 5 6 5 6 5 10 11 12 10 14 15 16 17 16 19 20 21 22 25	09:34	00:00	00:22	14:04
01.06.09.2011+234 8 6 7 6 9 10 11 12 25 14 15 16 17 16 19 20 21 22 25	09:59	00:00	00:30	13:31
מי כל ויל מל פו מו פו או או או או יבו יו זו או א א א א א א א או יבו או זו או או יבו יו זו או או או יבו יו זו א	08:48	00:00	00:35	14:37
0.00.00.2011+2hl 8 8 9 9 10 11 1z 10 14 18 16 17 16 19 20 21 2z 2p	09:30	00:00	00:42	13:48
Berne ne positiesel X K S K S In In In In In In In	10:52	00:00	00:14	12:54
94.10.09.20111+2h1 8 6 7 6 9 10 11 12 13 14 15 16 17 16 19 20 21 22 25	08:50	00:00	00:14	14:15
מכליכל וכל חל פר, או בר או או או או בר כן ווו חו יף או פי או או אפפונומלייה וויא				
milat.co./zolati+thi ' 8 ' 6 ' 5 ' 6 ' 5 ' 10 ' 11 ' 12 ' 10 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 25	04:27	00:00	00:21	19:12
01.13.00.2011(1284 ' 3 ' 8 ' 5 ' 8 ' 5 ' 10 ' 11 ' 12 ' 13 ' 14 ' 18 ' 16 ' 17 ' 16 ' 19 ' 70 ' 21 ' 22 ' 23	08:56	00:00	00:21	14:43
mi.14.00/2011/+2nl ' 8 ' 8 ' 7 ' 8 ' 9 ' 10 ' 11 ' 12 ' 15 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 21 ' 22 ' 25 '	09:59	00:00	00:53	13:08
0+13-09-20111+2ml 5 6 7 6 9 100 11 12 10 14 15 16 17 16 19 20 21 22 25	09:45	00:00	01:17	12:58
8 74.18.00.2011(+25) 8 8 9 8 5 10 11 12 10 14 18 16 17 16 19 20 21 22 25	10:43	00:00	00:44	12:33
34.17.69.2011(+2h) 5 6 7 6 5 10 11 12 10 14 16 16 17 16 19 20 21 22 23	09:35	00:00	00:26	13:59
בים יכל יול יהל , או ' או ' בר ' או ' או ' או ' או ' בר ' יכו ' ו ו ' א' א' ' ו אל-או' ווימין איז או ' או ' או	08:49	00:00	00:17	14:54
m-19.00/2011/12h 5 'e' ' 'e' '5 ' 10 ' 11 ' 12 ' 13 ' 14 ' 15 ' 16 ' 17 ' 16 ' 19 ' 20 ' 11 ' 22 ' 25	04:20	00:00	00:26	19:14
ביל יכל יכל יכל יכל יכל יפל יפו' יפו' יפו' יפו' יפו' יפו' יפו' יפו'	09:46	00:00	00:53	13:21
m. 21. 00. 20 M (+22) 5 6 5 6 5 10 11 12 13 14 15 15 15 15 12 22 22	09:51	00:00	00:35	13:34
9 100	07:40	00:00	00:42	15:38
	09:59	00:00	01:11	12:50
	09:28	00:00	00:32	14:00
54.24.69.2611(1426) 8 6 7 6 9 10 11 12 13 14 15 16 17 16 17 20 21 22 23	09:00	00:00	00:30	14:30
50.25.00.2011(+2h) 3 6 5 6 5 10 11 12 10 14 16 16 17 16 19 20 21 22 25	04:03	00:00	00:19	19:38
m. z6. ce. zonil+żni ' 6 ' 6 ' 7 ' e ' 5 ' ho' hi ' hz' ' ho' ' he' ' he' ' he' ' he' ' he' ' bz' ' bz' ' bz'	10:16	00:00	00:54	12:50
01.27.09.20111+2h1 8 6 7 6 9 10 11 12 10 14 15 16 17 16 19 20 21 22 25	10:29	00:00	00:34	12:49
m.zb.co.lzduli+zhd b e b b b ho hu hz ho he ho ho ho b bz bz bz				100000000
0159 (015071+5PL 2 2 2 2 2 2 2 2 2	08:27	00:00	00:28	15:05
	10:06 265:58	00:00	00:47 18:16	13:07 435:46
	200.00	20.00		.50.40



Case 3.



Working day analysis.

- period 1 April 2011 – 22 October 2011:

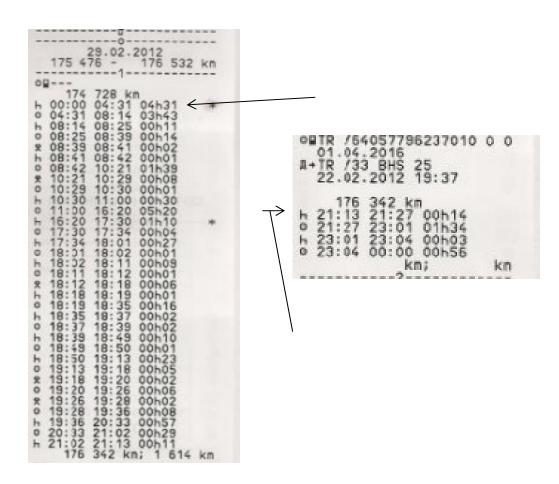
total of 262 offences.

- 115 x insufficient daily and weekly rests
- in total period 7 days without registrations of work.



Case 4.

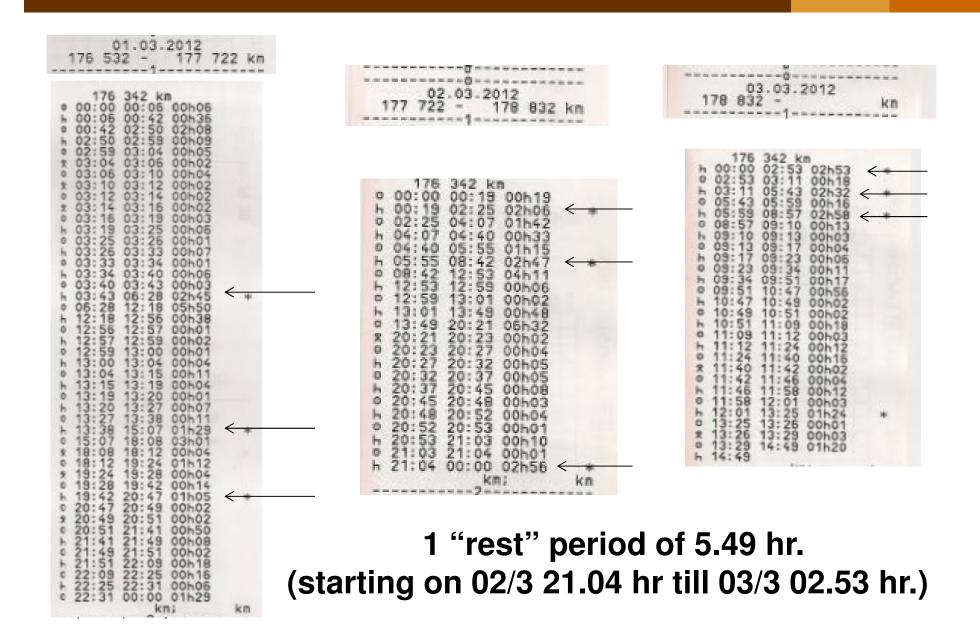
```
----0-----
                         28.02.2012
         175 042 - 175 476 km
0 00:00 01:35 01h35
h 01:35 08:06 06h31
                           08: 06 06h31
08: 53 00h47
09: 52 00h20
13: 58 04h06
14: 39 00h41
15: 14 00h35
16: 59 00h36
17: 12 00h13
17: 58 00h42
01:35
08:53
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
09:52
      17:58
18:10
                                                00h11
00h01
00h01
                            18:10
                            18: 21
18: 26
18: 27
18: 34
18: 39
19: 02
19: 24
19: 26
19: 27
      18: 21
18: 27
18: 34
18: 39
19: 24
19: 27
20: 51
23: 26
                                                 00h07
                                                 00h05
                                                 00h23
                                                 00h02
                                                 00h01
              27 20:51 01h24 *
:51 23:26 02h35
:26 00:00 00h34
176 342 km; 1 614 kn
```



Start at 28/2 at 08.06 hr after insufficient rest of 06.31 hr. First "rest" 28/2 at 23.26 hr -29/2 04.31 hr =04.57 hr.



Case 4



Case 4 – analysis.

- Analysis of working period of 4,5 days.
 (28 February 00.00 hr 3 March 14.49 hr.: time of control)
- Total driving time: 56.46 hr.
- 2 insufficient resting periods (04.57 hr and 05.49 hr).
- In practice: total period 110 hrs > 2 sleeping periods of max 4 and 5 hr.
- First 2 days: driving without using a driver card. On 29/2 first use at 21.13 hr.
- WHY: to simulate/create weekly rest on his driver card.



Non Compliance and Fraud



Fraud:

- 'the deliberate and deceptive action to interfere with the authentic recording process of the tachograph to facilitate the production of falsified records, including;
- the preliminary acts and attempts with the same intention and
- the possession of objects or instruments specifically meant, intended or used for that purpose.'

TWG (Euro Control Route/Tispol).



Training of Control Officers

- Member States shall ensure that control officers are appropriately trained for the analysis of the data recorded and the control of the recording equipment.
- Member States shall inform the Commission about the training requirements for their control officers.
- The Commission shall adopt decisions on the methodology for the initial and continuing training of control officers, including on techniques to target controls and to detect manipulation devices and fraud.

EC Proposal July 2011



Levels of Fines

- penalties shall be effective, proportionate, dissuasive and nondiscriminatory. (2006/561)
- 'The rules on penalties applicable to serious infringements of the social legislation vary appreciably between Member States as regards the types of penalties, the level of fines and the categorisation of infringements'. (EC Report 2009)

 intention to ensure a minimum degree of harmonisation of sanctions in relation to the tachograph rules (EC Proposal July

2011)





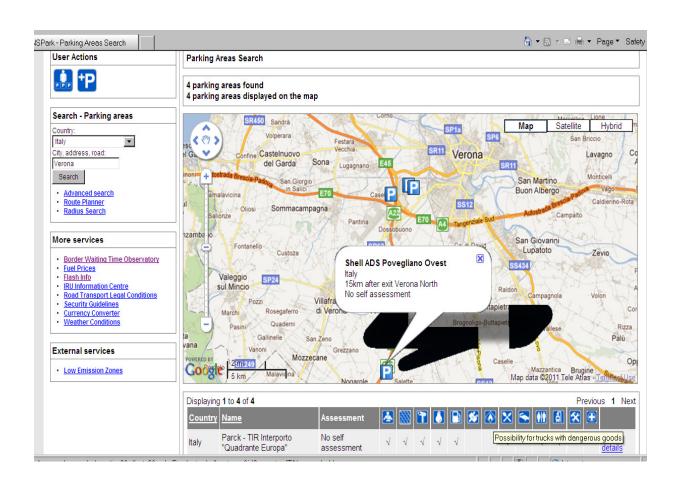
Training and Information to Drivers

- Changing drivers' attitude and behaviour is the key to reducing their likelihood to drive while fatigued
- primary prevention efforts, such as improving understanding of drivers about the importance of getting sufficient sleep prior to driving, the proactive use of naps to reduce hours of wakefulness prior to commencing a drive, and avoiding circadian performance troughs when planning journeys.
- (PACTS)

CPC plus specific campaigns and further trainer at national and employer level



Journey, Route Planning & Parking





Fatigue Risk Management Systems

- A company fatigue management policy
- Fatigue risk management procedures
- A process for employees to report fatigue to management
- A process for investigating the potential role fatigue plays in incidents
- Fatigue management training and education for employees and management and
- A process for the internal and external gap analysis of the FRMS.

DfT 2011



Checklist

- ✓ Driver Hours
- ✓ Code of Practice
- Safety Management Systems
- Education
- Regulation and Licensing
- ✓ Wages
- ✓ Laws

Neville and Quinlan (2004)





Find out more...

- Safety Monitor
- Drink Driving Monitor
- Speed Monitor
- Reviews & Policy Papers
- Fact Sheets



www.etsc.eu

